

Transport and Environment Committee

10.00am, Tuesday, 26 August 2014

Objections to Proposed Waiting Restrictions, Traffic Regulation Order TRO/13/14

Item number	7.17
Report number	
Executive/routine	
Wards	5 - Inverleith 11 - City Centre

Executive summary

A Traffic Regulation Order was advertised in February 2014 to amend parking at various locations in the New Town and West End to allow for the introduction of communal bins to collect household waste. This report advises the Committee of the representations regarding the sites in several streets, received as part of the statutory consultation process, and makes recommendations to address the objections received.

Links

Coalition pledges	P44
Council outcomes	CO17, C018
Single Outcome Agreement	SO4

Objections to Proposed Waiting Restrictions, Traffic Regulation Order TRO/13/14

Recommendations

- 1.1 It is recommended that the Committee:
 - 1.1.1 sets aside the objections and makes the Traffic Regulation Order TRO/13/14 as advertised with respect to the parking restrictions in the following streets:

Bellevue Crescent, Coates Gardens, Rothesay Terrace; and
 - 1.1.2 agrees that Chester Street be withdrawn from the proposals.

Background

- 2.1 In February 2014, a Traffic Regulation Order (TRO) was advertised to implement waiting restrictions at various locations in the New Town and West End, for the purpose of introducing communal waste containers. These containers are for the use of residents as part of the Modernising Waste project, which aims to containerise household waste to avoid the problems associated with refuse sacks.
- 2.2 The bins are being introduced in line with the Council's guidelines on the siting of communal waste containers. A list of the streets covered by the TRO is provided in Appendix 1, together with plans of the parking amendments (Appendix 2).
- 2.3 The proposed change to the parking at these locations would allow the siting of 3200 litre side loading bins as used elsewhere in the city. Where no objections were received the sites are being progressed.
- 2.4 A small number of objections were received. A summary of these, together with responses, is provided in Appendix 3.
- 2.5 As outlined in Appendix 3, subsequent dialogue with the objectors resulted in one of these being withdrawn and one partly withdrawn. This report deals with only those which remain outstanding.

Main report

- 3.1 At the meeting of the Transport, Infrastructure and Environment Committee on 29 November 2011, it was agreed to phase out the use of black sack waste collections in the City Centre and replace these with on-street communal bins, or where these were not appropriate gull proof bags.
- 3.2 Due to the nature of the streets in the New Town and West End, it is often necessary to amend parking provision to allow the siting of bins.
- 3.3 The sites are selected taking into account the guidelines on the siting of bins, which were developed as part of the Modernising Waste project. These include:
 - Walking distance for the residents served by the bins.
 - The preference for bins to be located within parking bays where practicable, to reduce visual impact.
 - Minimising the impact on parking availability, eg by amending line markings to extend bays where a space is lost to a bin.
- 3.4 Assessments for bin sites take into account planning and transport issues and include a Road User Safety Audit, to ensure there are no safety concerns.
- 3.5 Following the advertisement of the TRO in February 2014, there were no objections to the majority of locations, where parking amendments were required to allow the siting of bins. In these cases the sites are being progressed and introduced as soon as the parking amendments are implemented.
- 3.6 Where objections were received Waste Services sought to engage the objector with regard to their concerns. This resulted in one of the objections concerning Bellevue Crescent being completely withdrawn, and part of that concerning Rothesay Terrace and Chester Street being partially withdrawn. The parts of the latter which were withdrawn related to the wider principle of the use of bins rather than the sites themselves.
- 3.7 A summary of the objections, the response to them, and the outcome is provided in Appendix 3.
- 3.8 Most of the objections are not concerned with changes to parking arrangements, but relate to wider issues, including the policy of using bins, the use of trade waste bins by businesses, and how consultation is carried out. While not strictly part of the TRO process these were responded to in the same way.
- 3.9 The proposal for Chester Street is being withdrawn to allow further consultation following representations from residents.

- 3.10 In Coates Gardens, Bellevue Crescent and Rothesay Terrace, the proposed sites are in line with the planning guidelines. Where possible any loss of parking is kept to a minimum either by extending bays or through siting bins outwith the parking bays where this option exists.

Measures of success

- 4.1 The introduction of the bins will reduce the amount of waste derived litter and improve street cleanliness.

Financial impact

- 5.1 It is anticipated the total cost associated with the TRO and installing double yellow lines at the locations described, will be approximately £300-£400 per site (this varies depending on the works required to move poles, line markings, etc).

Risk, policy, compliance and governance impact

- 6.1 The TRO will allow household waste to be collected from bins, in compliance with the policy previously agreed by Transport and Environment Committee.

Equalities impact

- 7.1 Consideration has been given to the relevance of the Equalities Act 2010 and there is no infringement of rights or impact on duties under this Act.

Sustainability impact

- 8.1 The recommendations within this report do not have any adverse impact on carbon impacts, adaptation to climate change or sustainable development.
- 8.2 The replacement of sacks with rigid containers for the collection of waste would be expected to reduce the spread of litter and therefore improve the local environment.

Consultation and engagement

- 9.1 This Order was advertised for public consultation from 6 December 2013 to 10 January 2014 in line with TRO procedures. Several objections were received as part of the public consultation, one of which was subsequently withdrawn in full while one was withdrawn in part.

- 9.2 As part of the proposed introduction of on-street bins to the World Heritage Site, extensive consultation with all interested parties, including local members, took place between October 2010 and January 2011 and the results were presented to the Transport, Infrastructure and Environment Committee on 29 November 2011. The recommendation of the report was that the black bag method of waste collection be phased out and be replaced with either on-street bins or gull proof sacks.
- 9.3 The City Centre and Inverleith Ward Councillors have been consulted on these proposals, and no comments have been received.

Background reading/external references

Modernising Waste Collection in the World Heritage Area – Report to Transport, Infrastructure and Environment Committee, 29 November 2011

John Bury

Acting Director of Services for Communities

Contact: Angus Murdoch, Waste Strategy Officer, Waste and Fleet Services

E-mail: angus.murdoch@edinburgh.gov.uk | Tel: 0131 469 5427

Links

Coalition pledges

Council outcomes CO21: Safe – Resident, visitors and businesses feel the Edinburgh is a safe City.

Single Outcome Agreement SO4: Edinburgh’s communities are safer and have improved physical and social fabric.

Appendices Appendix 1 - List of sites covered by TRO 13/14
Appendix 2 - Location Plan of all sites covered by TRO 13/14
Appendix 3 - Summary of Objections to TRO 13/14

Appendix 1: List of Streets Covered by TRO 13/14

Albany Street

Bellevue Crescent

Chester Street

Clarendon Crescent

Coates Gardens

Dublin Street, Dublin Street Lane North

Dundonald Street, Royal Crescent

Rothesay Terrace & Place

Royal Circus south side only

Scotland Street

St Vincent Street

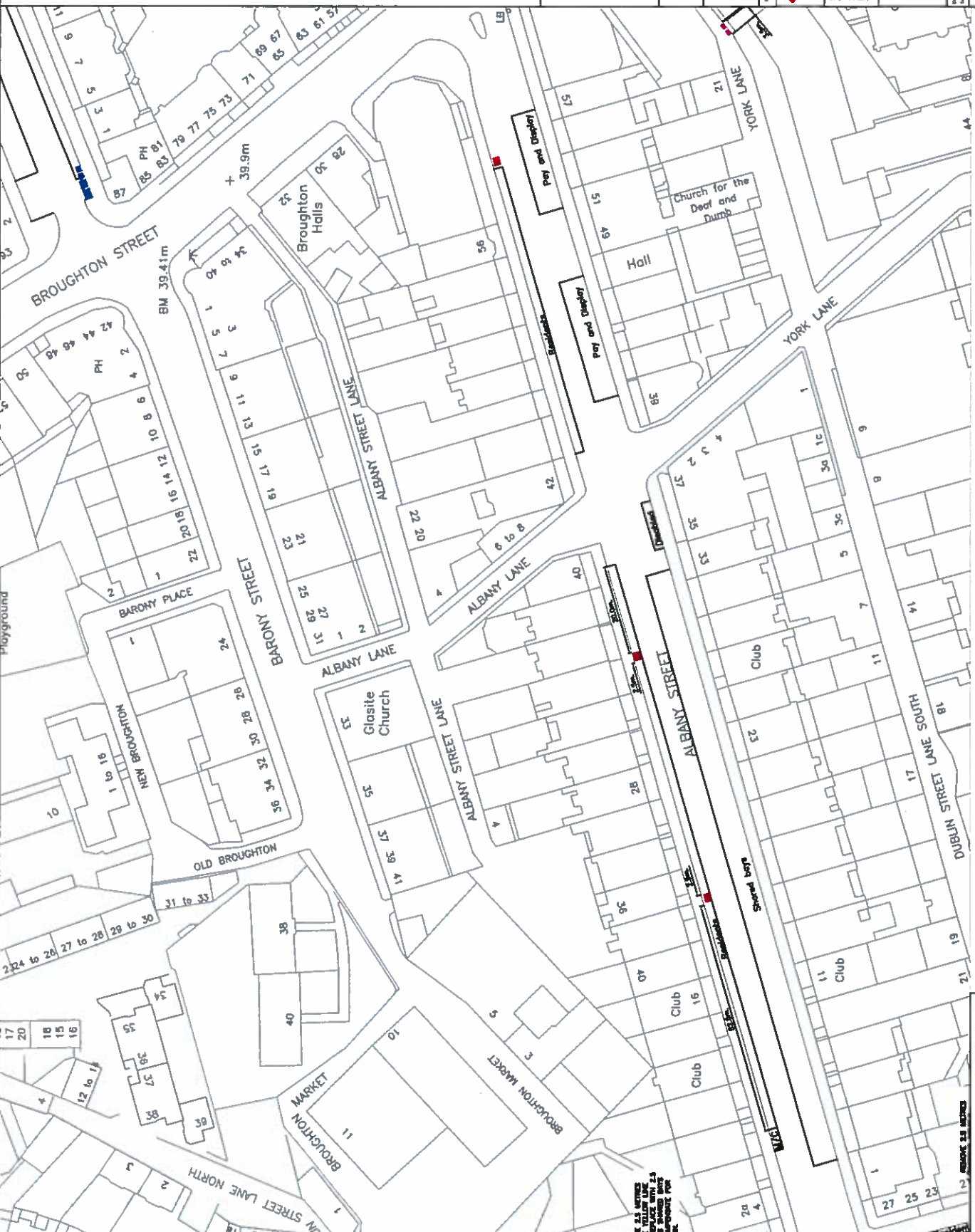
Walker Street

William Street & William Street NE Lane

SERVICES FOR COMMUNITIES

DRG. NO.

DRG. NO.



NOTES:

**PROPOSED
3200 LITRE
CONTAINER**



**EXISTING
CONTAINER**



IF ALL METERS
ARE TO BE
REPLACED WITH
20 SHARED BUS
STOP, PLEASE
SEE

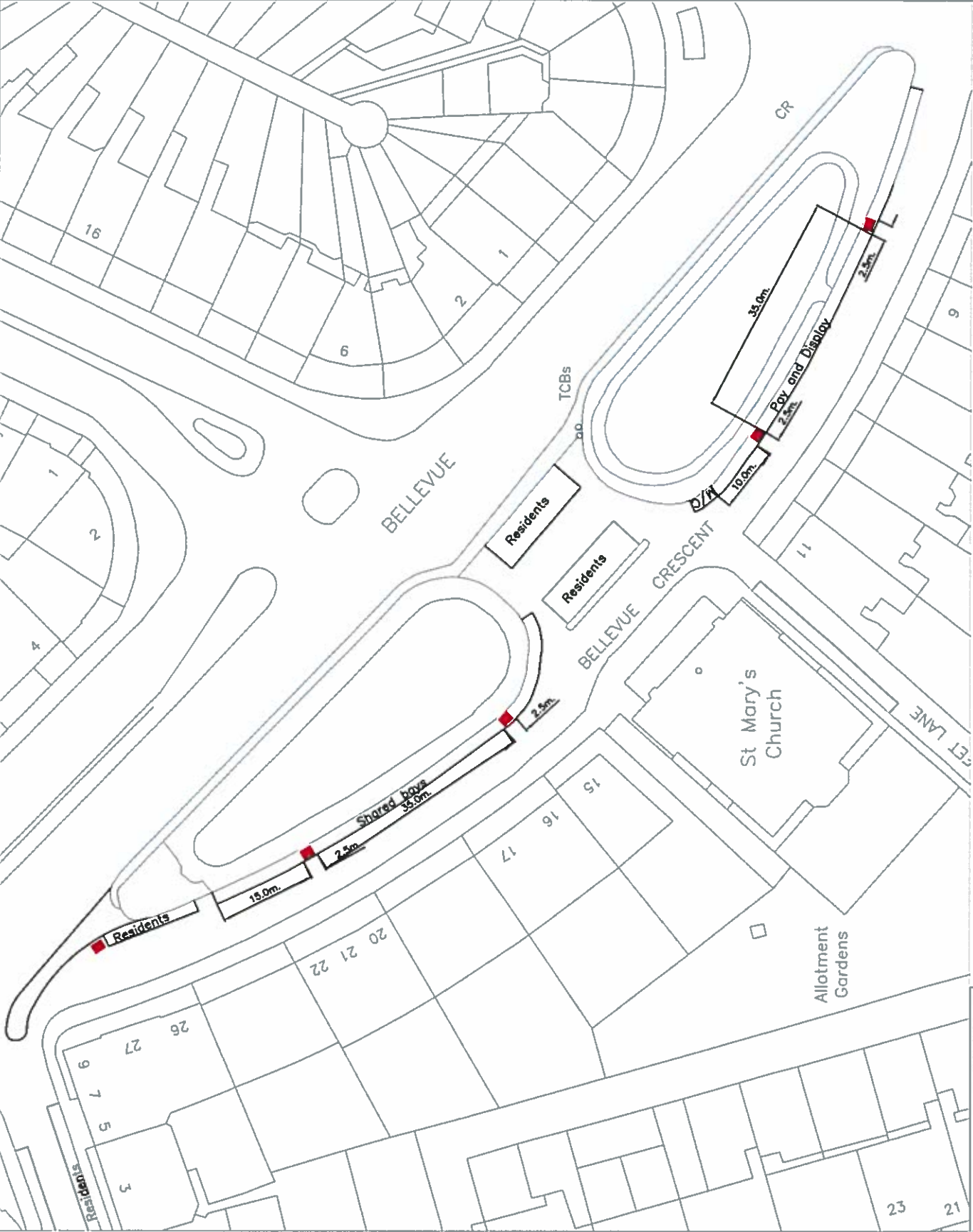
REMOVE 20 METERS

2	COMMENTS FROM J. RICHMOND	IC 25/9	GP		
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6	MP		

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THE CITY OF EDINBURGH COUNCIL
City Centre Neighbourhood Team
Services for Communities
The City of Edinburgh Council
Edinburgh
Edinburgh, Scotland
Tel. No. 0131-222 2000

ALBANY STREET

DRG. NO.



NOTES:
 **PROPOSED 3200 LITRE CONTAINER**

2	COMMENTS FROM J. RICHMOND	IC:30/9 JR
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC:15/6 MP

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 1 Cadden Street
 Edinburgh EH1 1LJ
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BELLEVUE CRESCENT

DRG. NO.

SERVICES FOR COMMUNITIES

DRG. NO.

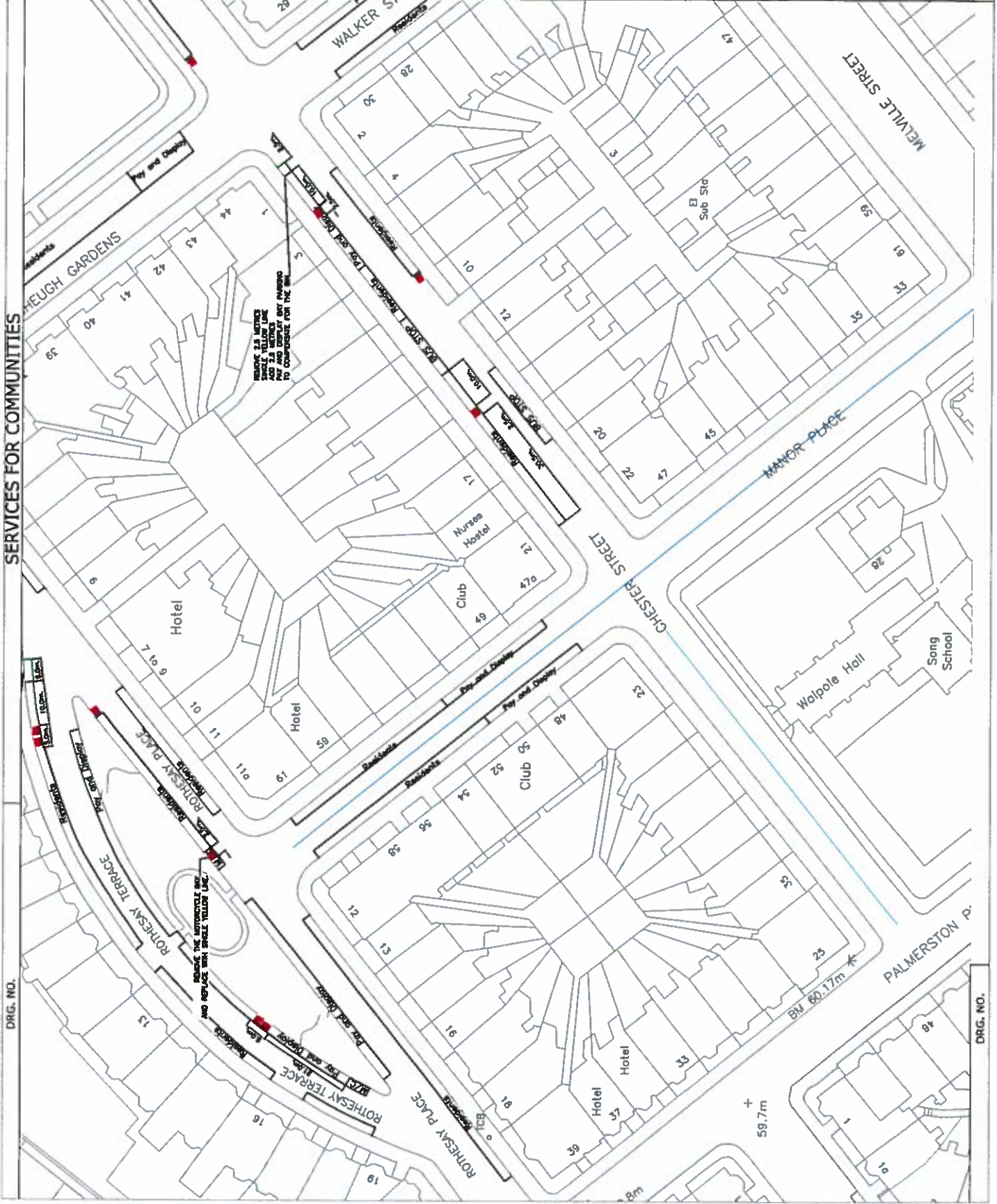
DRG. NO.

NOTES:

- PROPOSED 3200 LITRE CONTAINER
- PROPOSED PARKING BAYS
- EXISTING GULL PROOF BAGS
- PROPOSED GULL PROOF BAGS

REMOVE 2.1 METRES SINGLE YELLOW LINE AND 2.1 METRES TO COMPENSATE FOR THE

REMOVE THE AUTOMOBILE AND AND REPLACE WITH SINGLE YELLOW LINE.



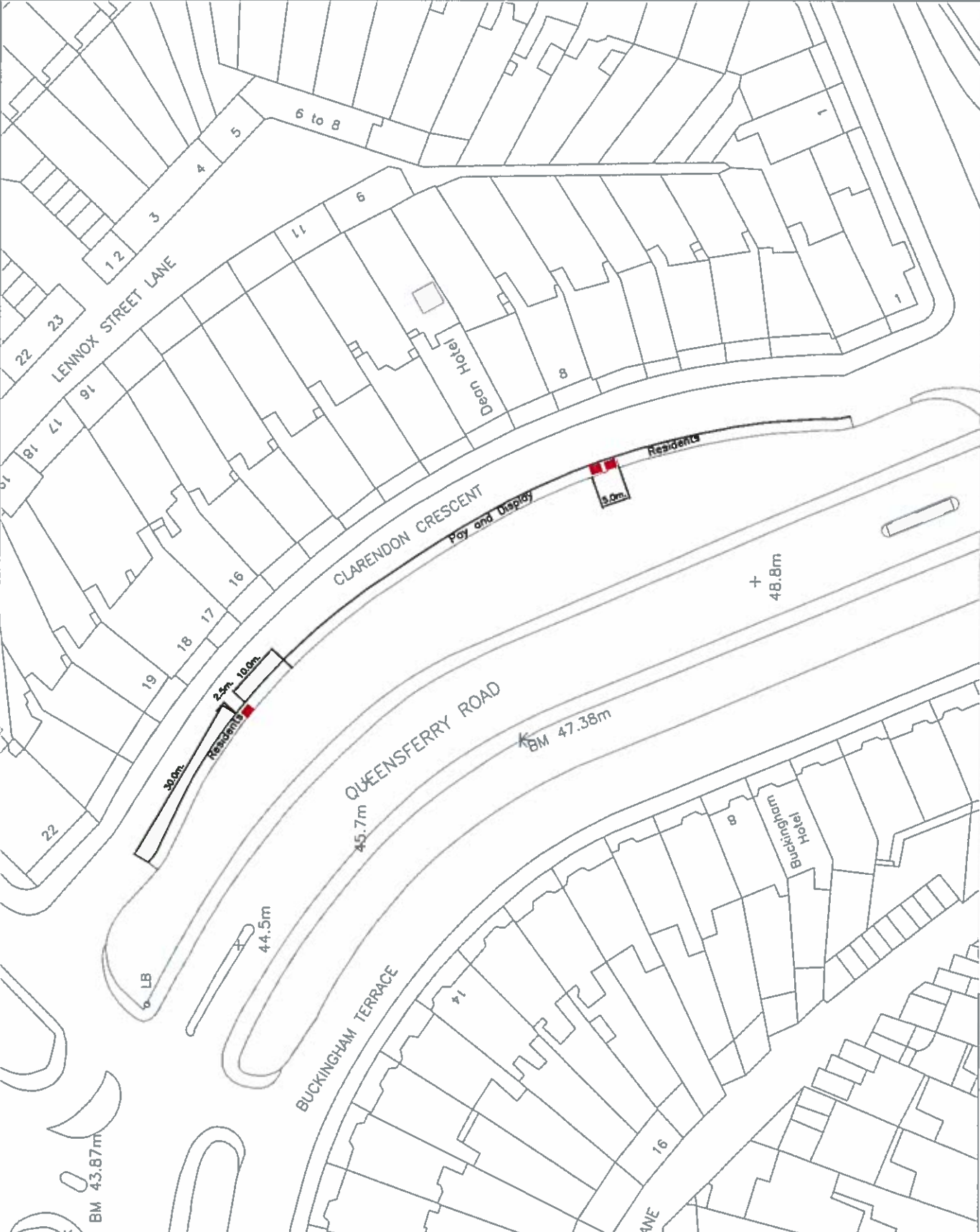
2	COMMENTS FROM J. RICHMOND	IC 30/9	JR	
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6	MP	
DRG. NO.				

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Edinburgh EH1 1LZ
T.E. No. 0131-200 1000

CHESTER STREET

DRG. NO.



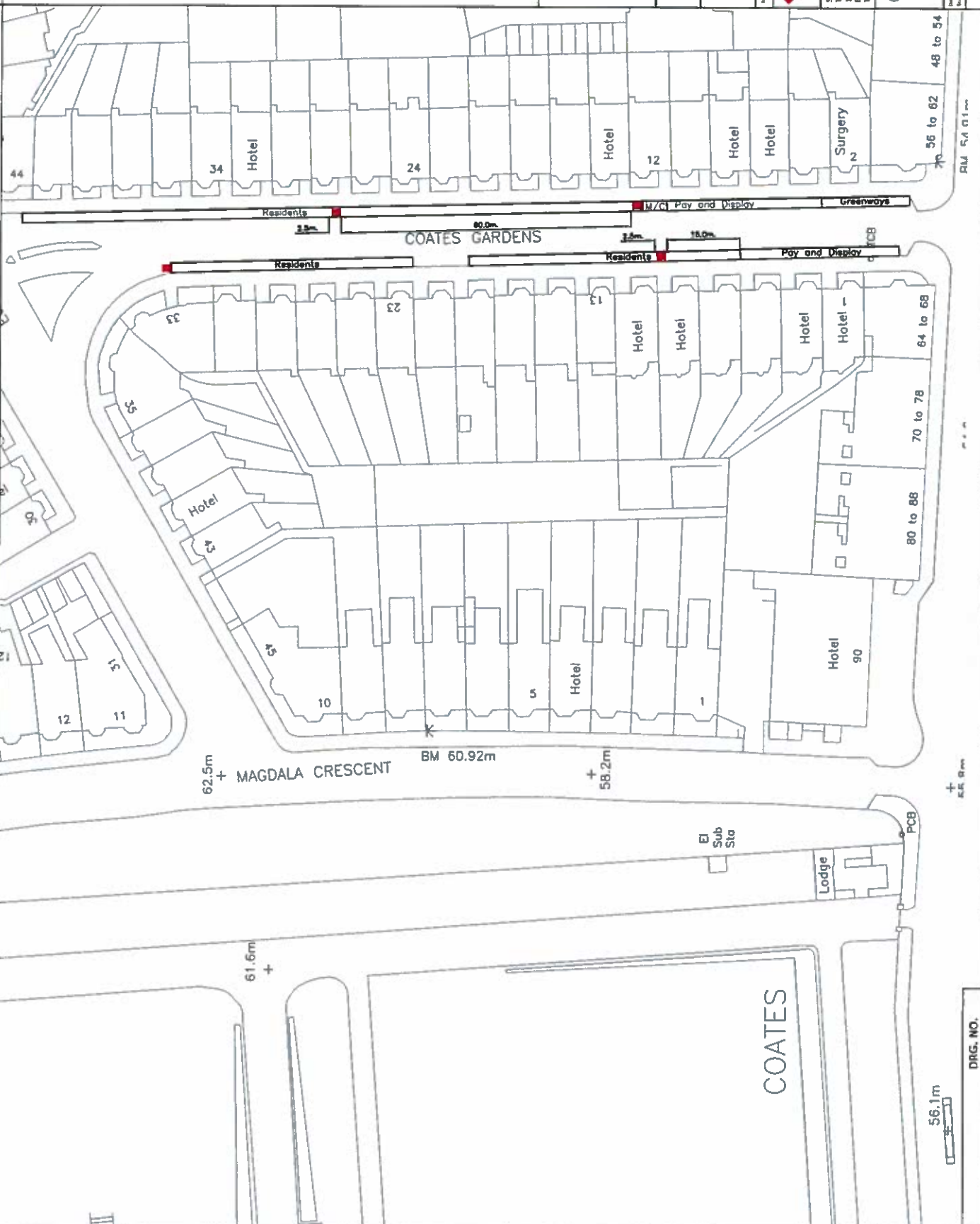
**PROPOSED
3200 LITRE
CONTAINER**

NOTES:

2	COMMENTS FROM J. RICHMOND	IC 3018	JR
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 1516	MP

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CLARENDON CRESCENT

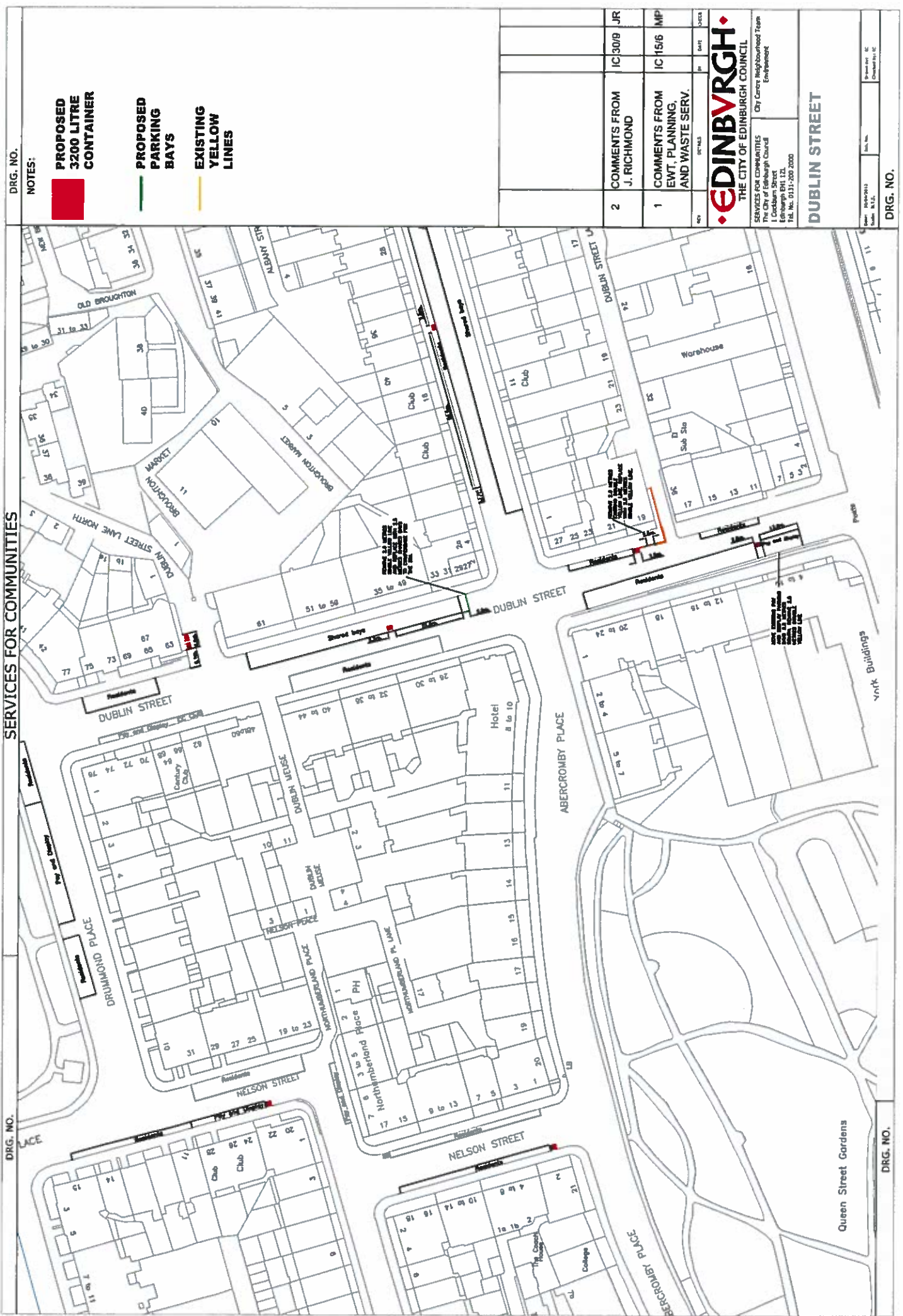


NOTES:

**PROPOSED
3200 LITRE
CONTAINER**

**PROPOSED
PARKING
BAYS**

2	COMMENTS FROM J. RICHMOND	IC 30/9	JR
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6	MP
<p>EDINBURGH THE CITY OF EDINBURGH COUNCIL City Centre Neighbourhood Team The City of Edinburgh Council 1 Colinton Street Edinburgh EH1 1LZ Tel. No. 0131-200 1000</p>			
<p>COATES GARDENS</p>			
Date: 20/09/12		Drawn By: JC	
Scale: 1:1		Checked By: JC	



DRG. NO.

NOTES:

**PROPOSED
3200 LITRE
CONTAINER**



**PROPOSED
PARKING
BAYS**



**EXISTING
YELLOW
LINES**



SERVICES FOR COMMUNITIES

DRG. NO.

DRG. NO.

2	COMMENTS FROM J. RICHMOND	IC 30/9	JR	
1	COMMENTS FROM EMT, PLANNING, AND WASTE SERV.	IC 15/6	MP	
REV	DATE	BY	CHKD	

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DUBLIN STREET

Queen Street Gardens

York Buildings

Warehouse

Sub. Sta.

Club

Hotel

Club

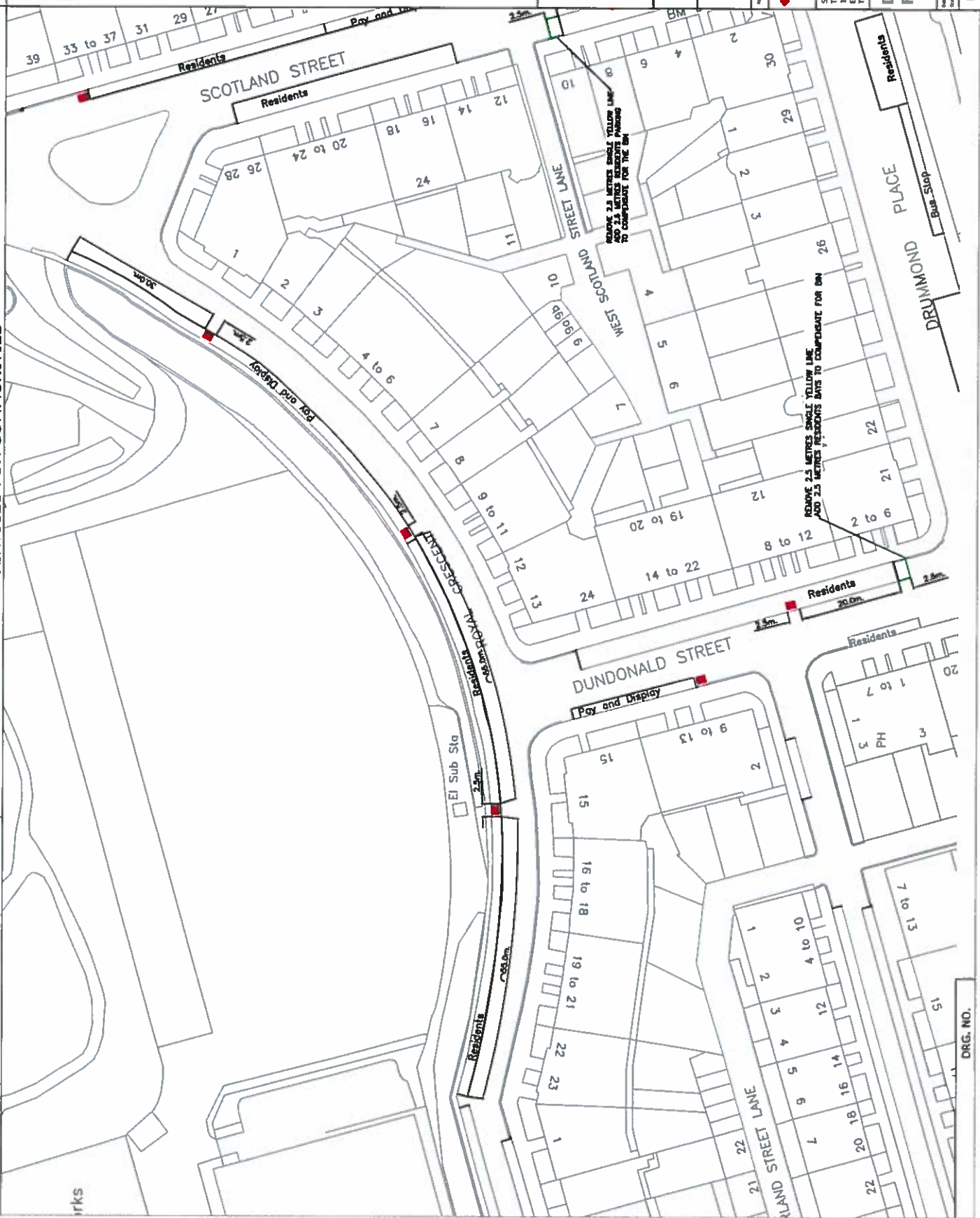
Club

Club

Club

College

- NOTES:
- PROPOSED 3200 LITRE CONTAINER
 - PROPOSED PARKING BAYS



IC 30/8 JR	2	COMMENTS FROM J. RICHMOND
IC 15/6 MP	1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.
DATE		
BY		

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DUNDONALD STREET & ROYAL CRESCENT

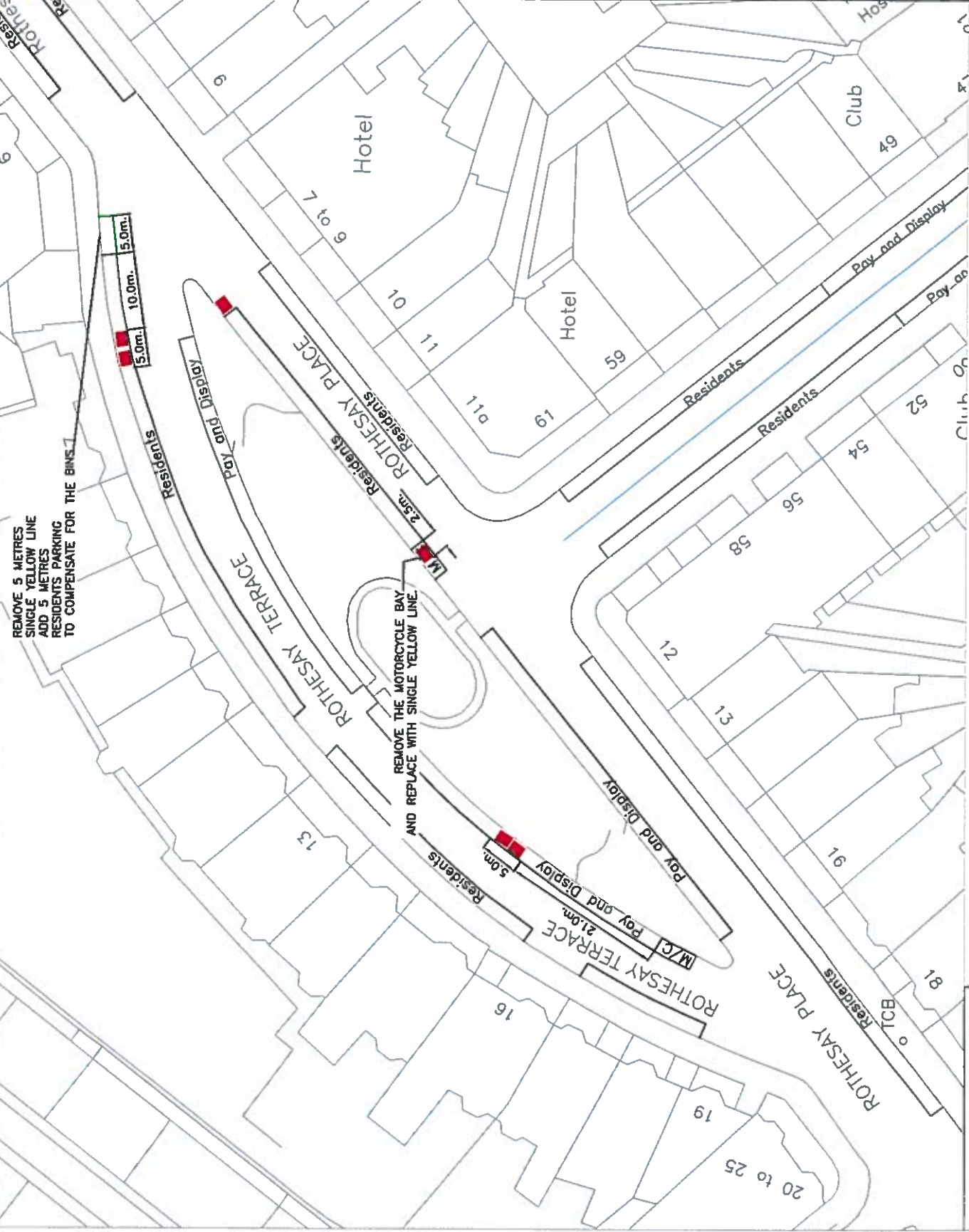
DRG. NO.

SERVICES FOR COMMUNITIES

DRG. NO.

DRG. NO.

REMOVE 5 METRES
SINGLE YELLOW LINE
ADD 5 METRES
RESIDENTS PARKING
TO COMPENSATE FOR THE BINS.



- NOTES:
- PROPOSED 3200 LITRE CONTAINER
 - EXISTING GULL PROOF BAGS
 - PROPOSED LINE MARKING

2	COMMENTS FROM J. RICHMOND	IC 30/9	JR
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6	MP

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ROTHESAY TERRACE

Author: 10/01/2013	Rev. No.	Drawn By: IC
Scale: 1:12.5		Checked By: IC

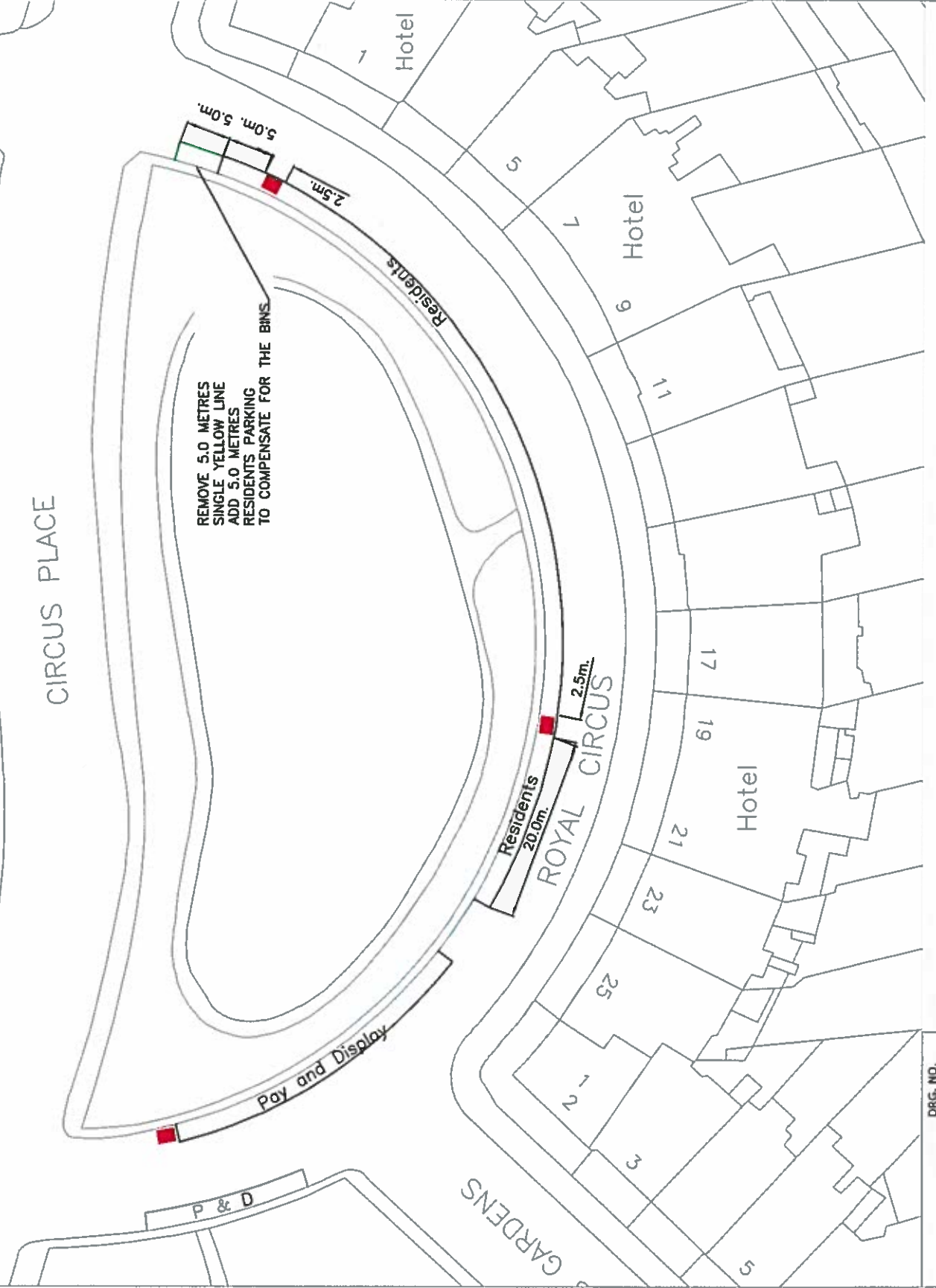
DRG. NO.

**PROPOSED
3200 LITRE
CONTAINER**

**PROPOSED
PARKING
BAYS**

CIRCUS PLACE

REMOVE 5.0 METRES
SINGLE YELLOW LINE
ADD 5.0 METRES
RESIDENTS PARKING
TO COMPENSATE FOR THE BINS.

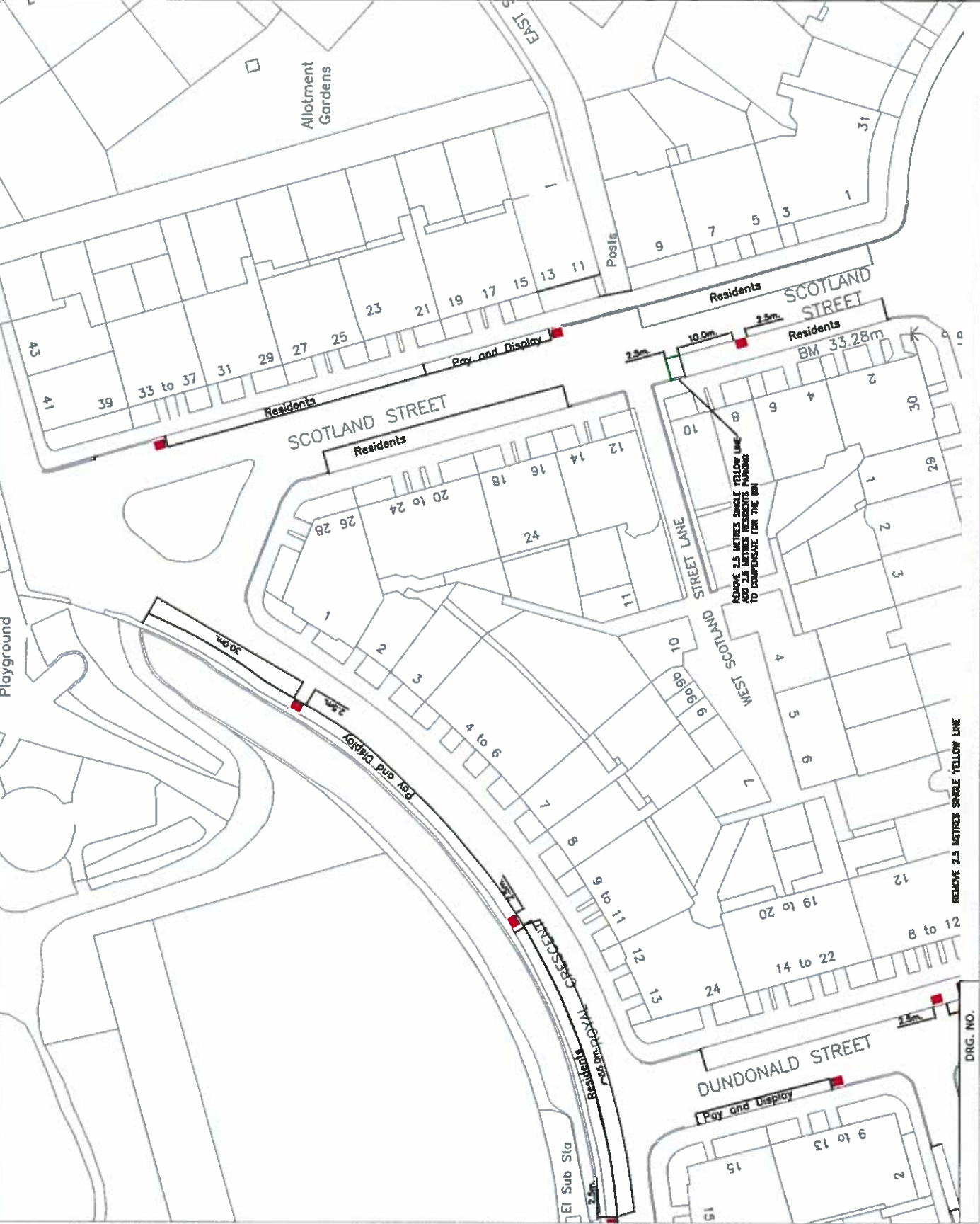


2	COMMENTS FROM J. RICHMOND	IC 30/9 JR
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6 MP

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ROYAL CIRCUS SOUTH

- NOTES:
- PROPOSED 3200 LITRE CONTAINER
 - PROPOSED PARKING BAYS



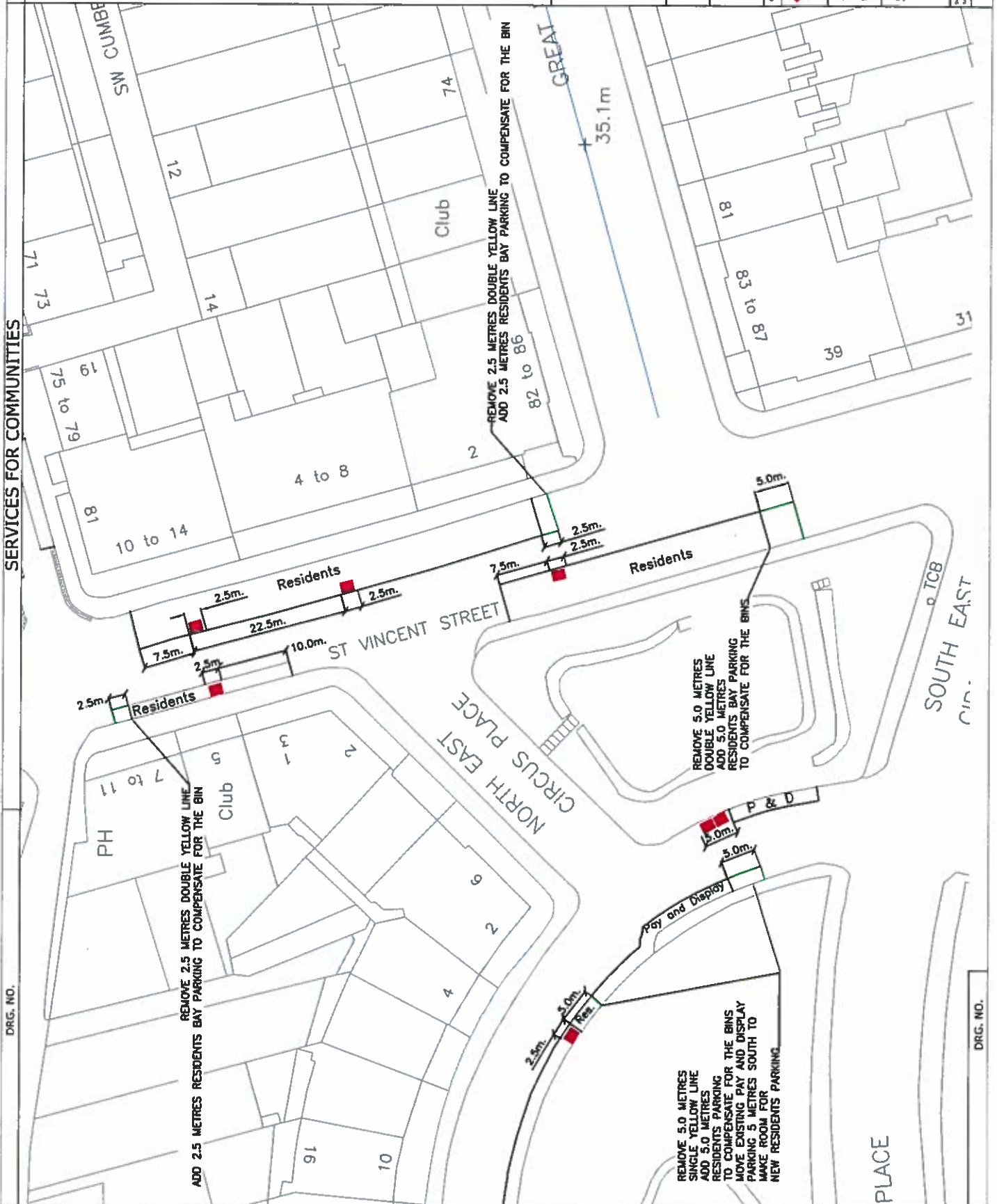
REF	DETAILS	DATE	BY	CHECKED
2	COMMENTS FROM J. RICHMOND	IC 30/9	JR	
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6	MP	

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City Centre Neighbourhood Team
 Environment
 Date: 20/04/2012
 Author: A.L.Z.
 Scale: No.
 Project Ref: IC
 Drawing Ref: IC

NOTES:

- PROPOSED 3200 LITRE CONTAINER
- EXISTING GULL PROOF BAGS
- PROPOSED PARKING BAYS



2	COMMENTS FROM J. RICHMOND	IC 25/9	GP
1	COMMENTS FROM EMT, PLANNING, AND WASTE SERV.	IC 15/6	MP
BY	DATE	BY	POST

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City Centre Neighbourhood Team
The City of Edinburgh Council
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ST VINCENT STREET

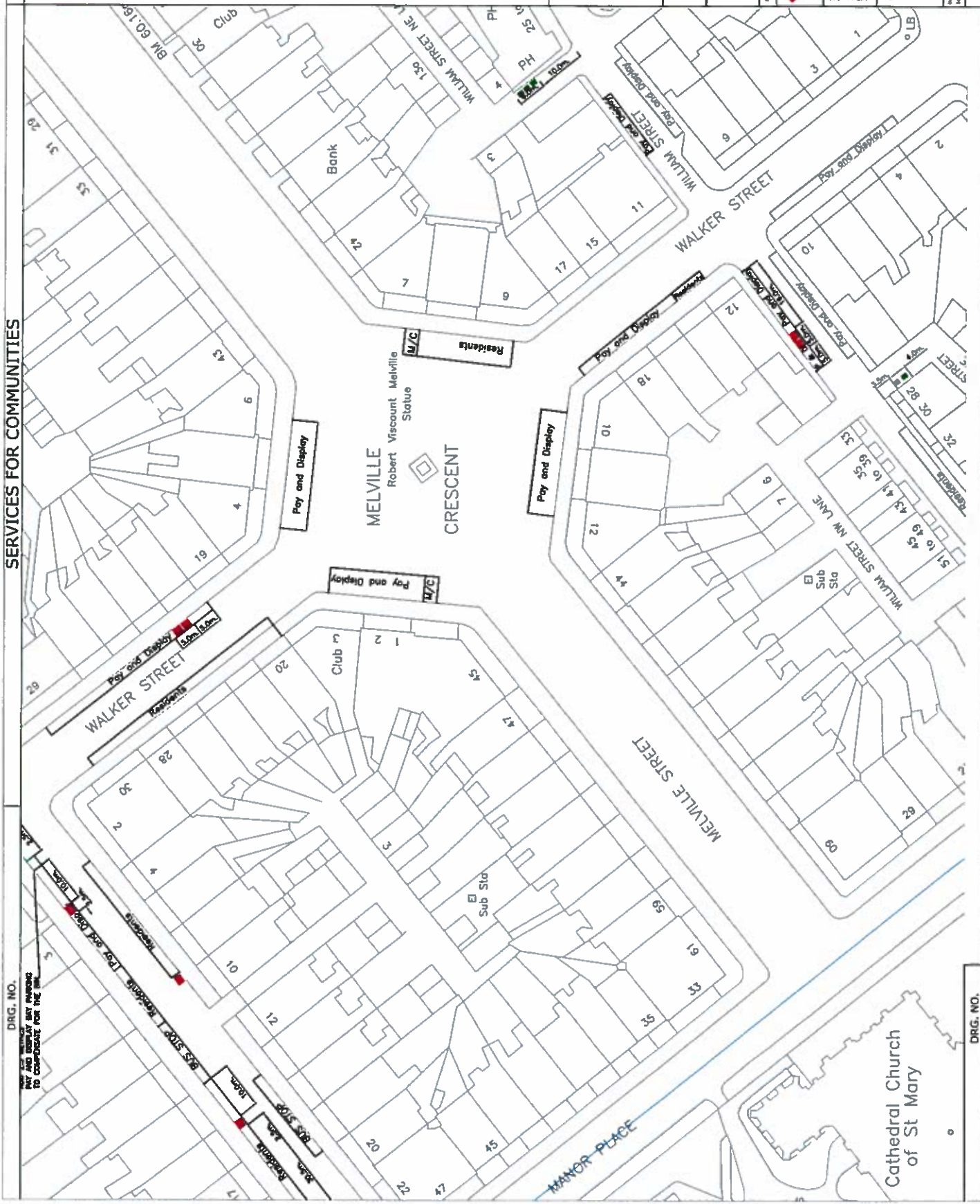
DRG. NO.

SERVICES FOR COMMUNITIES

DRG. NO. 1000
 THIS PLAN AND DISPLAY MAY BE REVISED WITHOUT NOTICE TO ACCOMMODATE FOR THE BEST

DRG. NO. 1000

- NOTES:
- PROPOSED 3200 LITRE CONTAINER
 - PROPOSED 1280 LITRE CONTAINER



REV	DATE	BY	CHKD
2		IC309	JR
1		IC15/6	MP

COMMENTS FROM J. RICHMOND

COMMENTS FROM EWT, PLANNING, AND WASTE SERV.

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 City Centre Neighbourhood Team
 City of Edinburgh Council
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 Edinburgh EH1 1DT
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WALKER STREET

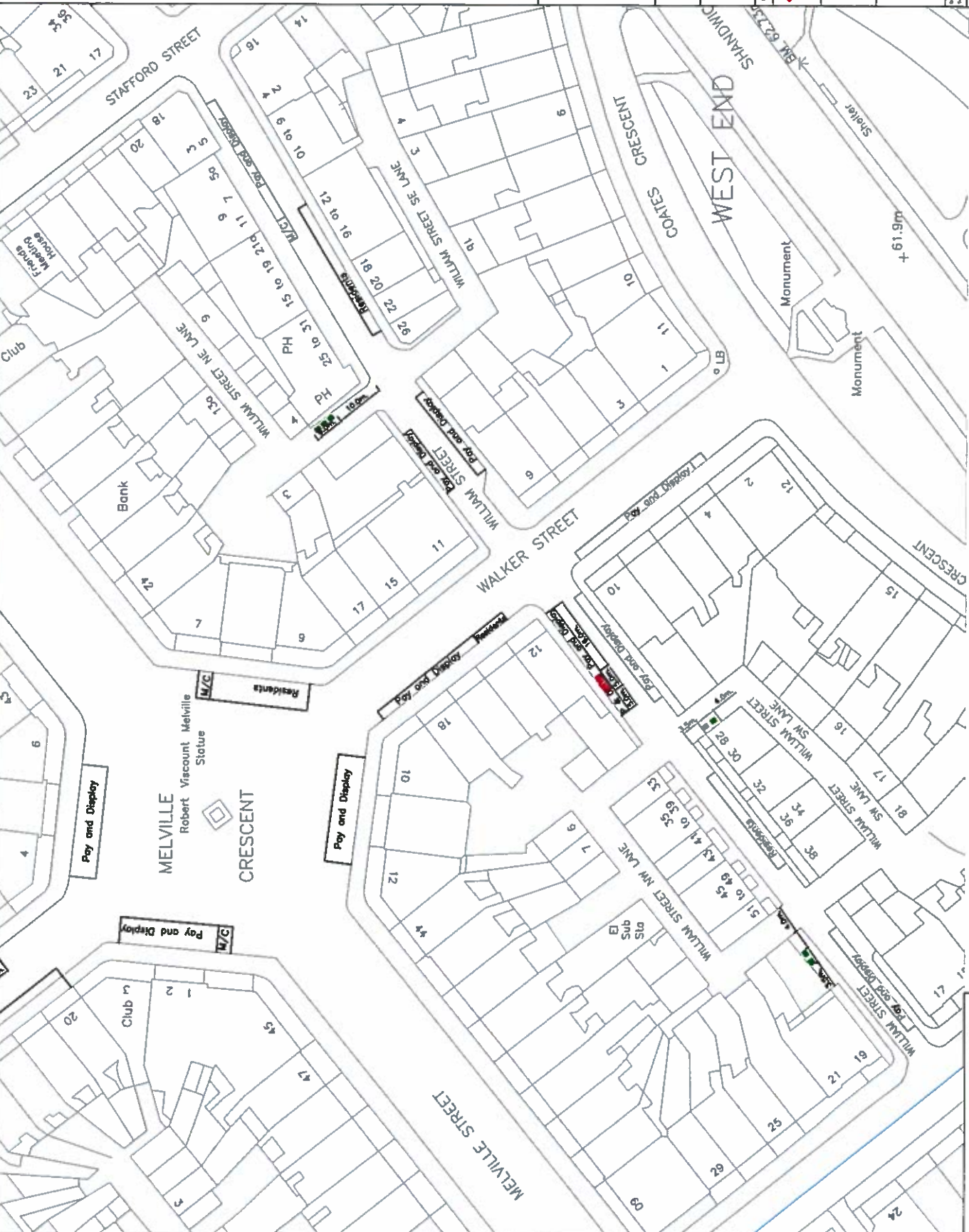
DRG. NO. 1000

Issue: 10/04/2011
 Date: 01/11/2010
 Drawn By: JC
 Checked By: E

SERVICES FOR COMMUNITIES

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DRG. NO.



- NOTES:
- PROPOSED 3200 LITRE CONTAINER
 - PROPOSED 1280 LITRE CONTAINER

2	COMMENTS FROM J. RICHMOND	IC 30/9	JR
1	COMMENTS FROM EWT, PLANNING, AND WASTE SERV.	IC 15/6	MP
<p>EDINBURGH THE CITY OF EDINBURGH COUNCIL City Centre Neighbourhood Team The City of Edinburgh Council 1 Canaburg Street Edinburgh EH1 1ZL Tel. No. 0131-220 2000</p>			
<p>WILLIAM STREET</p>			
<p>DRG. NO.</p>			

Appendix 3: Objections to TRO 13/14

Street (s)	Objections and Response to These	Outcome
<p>Coates Gardens</p>	<p>Two objections received which contained a number of concerns:</p> <ul style="list-style-type: none"> • Lack of consultation: <p>Advised regarding consultation process.</p> <ul style="list-style-type: none"> • Reduction in parking places, particularly given competition with hotel clients. <p>Advised that every effort is made to avoid minimise parking losses. In this case use of sites on single yellow lines has kept losses to two spaces.</p> <p>It was not possible to extend the parking bays to offset these two spaces, as these already extend to the junctions.</p> <p>Noted that retention of a twice weekly service also reduces losses.</p> <ul style="list-style-type: none"> • Noise associated with bins being emptied, particularly at night. <p>Explained emptying process and advised there should be no real difference with current collections.</p> <p>Noted that while services are double shifted, collections generally finish by 9 PM.</p> <ul style="list-style-type: none"> • Existing collections (photo provided of unsightly group of commercial bins occupying build out on corner with Haymarket Terrace; private bins overflowing. Also concern that businesses will use bins. <p>Advised that City Centre and Leith team are piloting action on this subject.</p> <p>As the bins are overflowing and the waste not contained in the photo, advised that</p>	<p>Objections Remain in Full</p>

	<p>this can be reported to Environmental Wardens who also investigate use of household bins by businesses.</p> <p>Noted that apparent household waste around the bins tends to support the provision of containers.</p> <ul style="list-style-type: none"> • Suggestion that some streets have gardens and that the bins can be sited there. <p>Advised that bins are being rolled out in phases and that where possible bins are sited on the “garden side” as proposed to minimise intrusion.</p> <p>Suggestions that current service works well, or that action should be taken regarding people who present waste inappropriately.</p> <p>Advised that the current service is subject to complaint. Explained that action is taken and people are fined but that problems also arise even when waste is properly presented due to gull activity.</p>	
<p>General Objection to use of bins in World Heritage Site, with specific concerns relating to Rothesay Terrace eastern end and Chester Street</p>	<p>One Objection</p> <ul style="list-style-type: none"> • Policy Objection <p>Explained about lengthy consultation in 2011, and the outcome that bins are compatible where sited appropriately and can serve to enhance the environment. Provided copy of report as background.</p> <ul style="list-style-type: none"> • There was no email address to respond to consultation <p>Explained the procedure that people are directed to view maps first, then advised of how to provide feedback. We would not expect people to object without first viewing the proposals.</p>	<p>Objection regarding use of bins in principle and relating to consultation procedures withdrawn.</p> <p>Objection to bin at east end of Rothesay Terrace stands.</p>

	<ul style="list-style-type: none"> • Concern about impact on parking and use of resident spaces over pay and display, and siting of bin outside a hotel at Rothesay Terrace. Bin should be sited at hedge across the street to reduce visual impact and use pay and display parking. <p>Explained re siting guidelines. Bin is at a blank wall. Parking is being extended so no net loss of parking. The proposed site avoids householders standing on roadway to use bins.</p> <p>Also referred to sites in Rothesay Place in later correspondence, however there were no actual objections to these but the intention is to make the TRO for these at the same time as for Rothesay Terrace.</p> <ul style="list-style-type: none"> • In Chester Street the bins should be moved to pay and display. Complaint also that some households have gull proof bags which are unsightly. 	<p>Objection to Chester Street bins was not withdrawn. Waste Services are carrying out further consultation on use of gull proof bags at this location.</p>
<p>Bellevue Crescent</p>	<p>Two objections</p> <ul style="list-style-type: none"> • Concern that bins are sited on the Crescent at intervals. One suggestion that bins be sited in the Square or Scotland Street Lane. Visual impact, particularly in relation to new lighting and pavements. <p>Bins are sited at intervals along the Crescent within the line of cars and are smaller than some cars. This serves to minimise visual intrusion. This is in line with the guidelines we follow. Bins are normally sited in the street they serve, while siting bins in the Square would require some residents to walk some way. In addition the lorry needs to pull up alongside the bin to access. This would be problematic in the Square and a number of spaces would be lost there.</p> <ul style="list-style-type: none"> • If bins go ahead can they be green instead of black? Can gull proof bags be considered? <p>During the consultation we did not receive requests in favour of gull proof bags. However the bins will be green.</p>	<p>1 objection withdrawn but the other remains, with regard to visual intrusion and siting in the Square and Scotland Street Lane.</p>